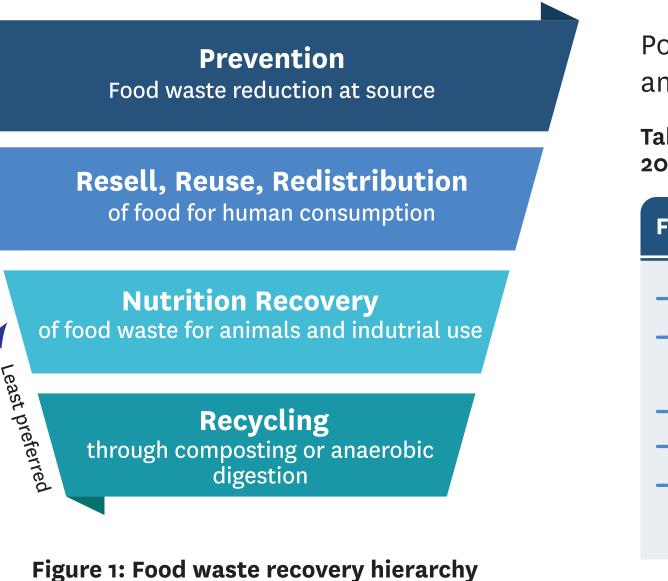


From Waste to Relief: Unlocking the Potential for Food **Rescue in Low- and Middle-Income Countries**

TROPENTAG 2023 Berlin, Germany - Sept 20-22 Susanne Bodach¹, Aruni Narmada Athukorala¹ and Hasintha Wickramaarachchi¹

Introduction

- Food rescue is the **practice of salvaging and** redistributing edible food that would otherwise go to waste.
- About one-third of all food produced worldwide, goes to waste, while millions of people struggle with hunger and food insecurity (FAO, 2011).
- Food rescue is an important way to address both food waste and food insecurity.
- Food rescue is on the **second highest tier of the food** waste recovery hierarchy and a simple but powerful way to reduce waste, fight hunger, and promote sustainability (Figure 1).
- **objective** of the study was to **develop** The recommendations for promoting food rescue in low- and middle-income countries (LMICs).



(adapted from Senanayake et al., 2021)

Policies and Regulations promoting Food Rescue

Policies and regulations can advance food rescue efforts by targeting food waste reduction or promoting an **enabling environment for surplus food donation** (Table 1).

Table 1: Policies and regulations promoting food rescue (adapted from Authors, Senanayake 2021; FLPC & The GFN Network 2023)

Food waste reduction	Surplus food donation
 National Law or policy on food waste Setting food waste reduction targets and monitor progress Encourage businesses to report food waste Landfill ban for food waste Food waste tax Subsidies or grants for research on food waste 	 Liability protection for food donors Improved date labelling Food safety guidelines for surplus food donation Tax incentives for surplus food donation Eliminate tax barriers to donation Establish food rescue networks and partnerships Government grants and incentives

Results and Discussion

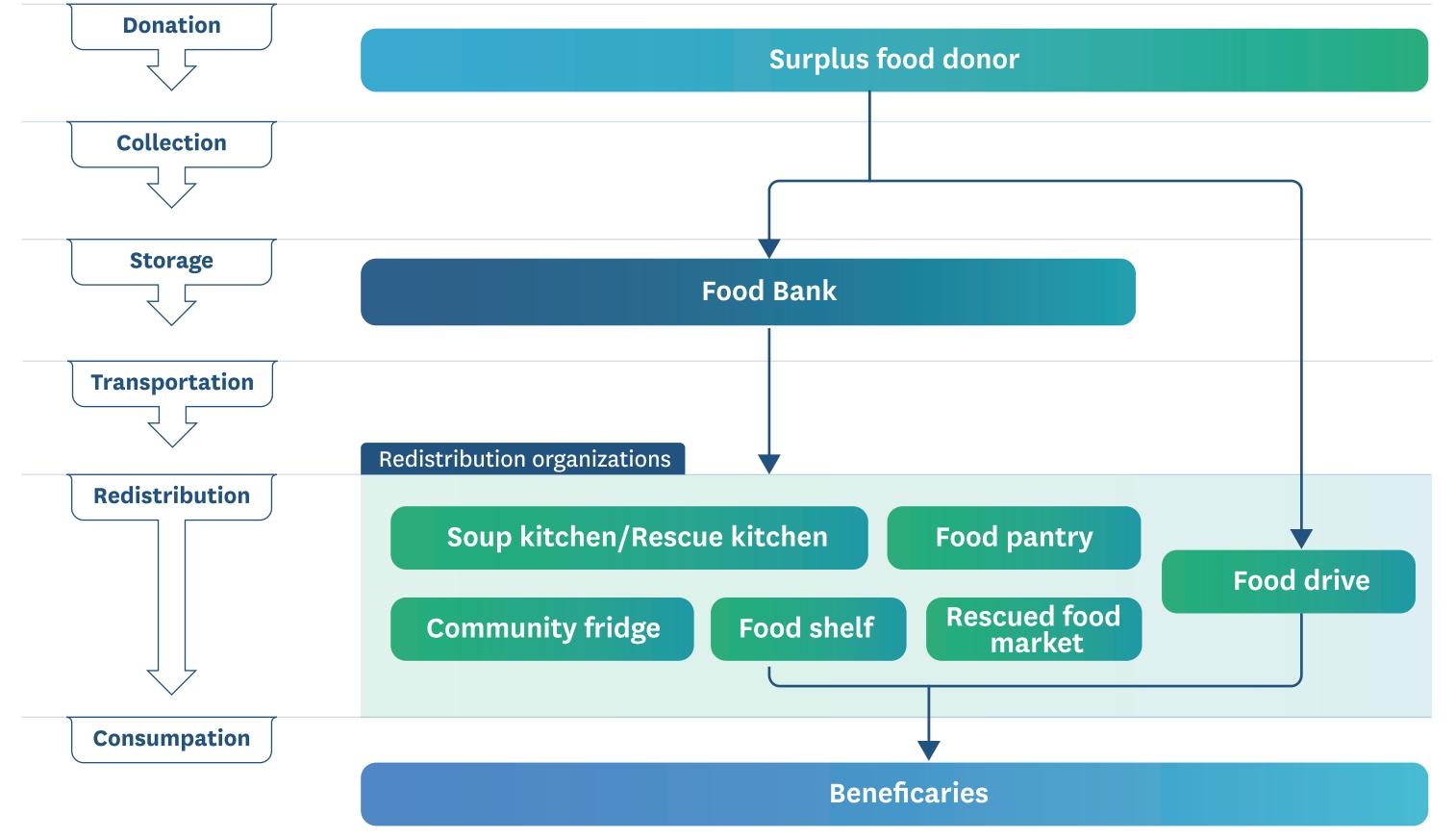
Materials and Methods

- A comprehensive literature review was conducted, encompassing academic sources and grey literature, focusing on existing food rescue organizations and their activities.
- The **analysis of the literature** served as a foundation for understanding best practices and challenges in food rescue efforts.
- A cross-country assessment was conducted to (i) identify critical success factors for an enabling environment that addresses the obstacles to donating surplus food and (ii) to understand key differences in the food rescue system governance and regulatory framework.
- To understand approaches to address these challenges, surplus food safety regulations of the UK, India, Philippines, Malaysia, and Singapore were assessed in more detail.

Results

The Food Rescue System

A food rescue system refers to a **coordinated and organized network** of activities, processes, and stakeholders aimed at **recovering edible surplus food** that would otherwise go to waste and redistributing it to individuals and communities in need (see Figure 2).



Surplus Food Safety Regulations

Food safety is an important concern during food rescue and redistribution that must be addressed by regulations or guidelines. Figure 4 summarizes surplus food safety issues regulated in UK, India, Singapore, Philippines, and Malaysia. United Kingdom (UK) has the most comprehensive regulatory framework for surplus food safety, followed by Singapore, India, Philippines, and Malaysia.

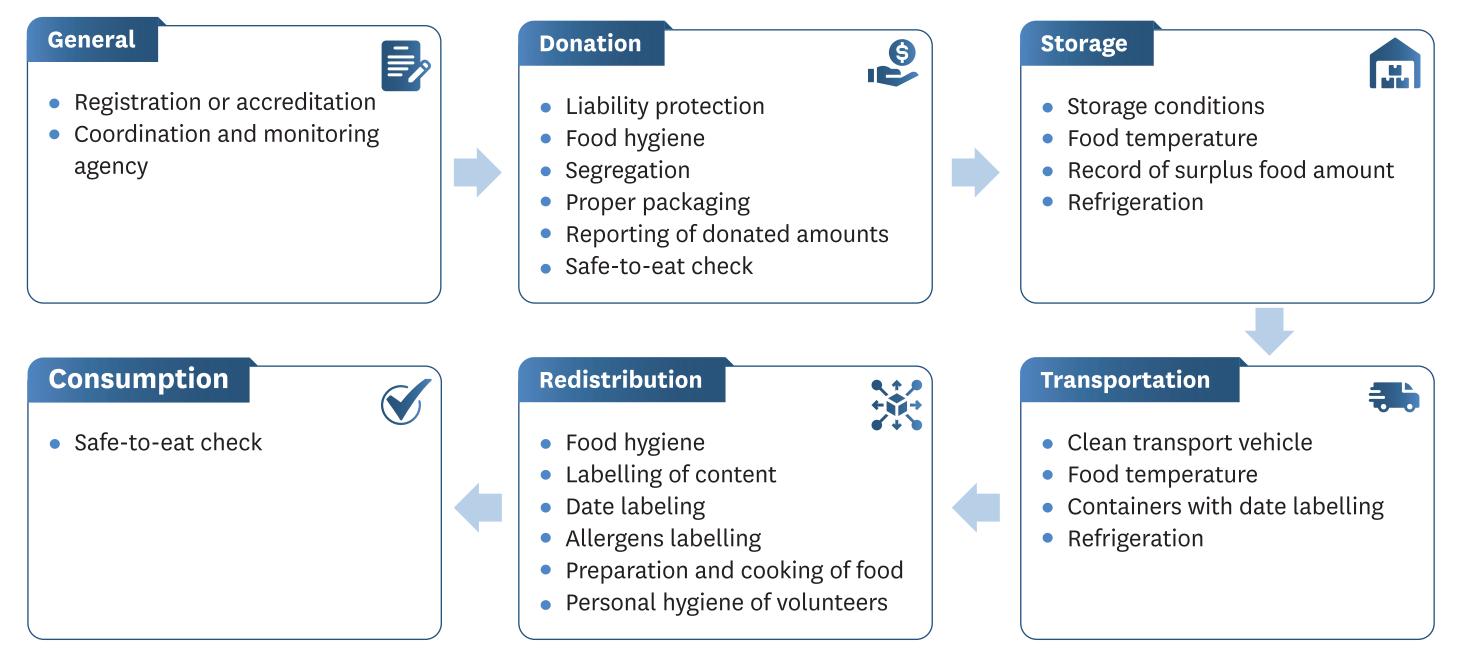


Figure 4: Existing surplus food safety regulation in selected countries along the food rescue value chain (based on FLPC and GFN 2023; Baglioni et al. 2017; GFN 2018; Government of Malaysia 2020; Republic of the Philippines 2009; Food Safety and Standards Authority of India 2019)

Food Safety Guidelines for LMICs

A set of **minimum food safety guidelines** assigning specific responsibilities to the key parties involved in the process to guarantee the safety and quality of donated food (Table 2).

Figure 2: Food rescue system with its stages and key stakeholder

Challenges in Food Rescue

Critical challenges in food rescue are linked to (i) regulations, (ii) logistic and infrastructure, (iii) food safety, (iv) awareness and cultural barriers, (v) limited funding and resources, and (vi) inadequate partnerships (see figure 3).

Overcoming these challenges require multifaceted strategies considering regulatory, economic, logistical, and cultural aspects.

Regulatory challenges	Logistic & infrastrucutre gaps	Food safety concerns
 Existing laws hinder food donation and rescue. Liability issues and food safety concerns Rigid food safety regulations. 	 Unpredictable donation schedules and varying quantities Perishability of food Stringent food safety regulations Limited funding 	 Food safety closely linked to logistics and liability Compliance increase operational complexity under limited funding Training volunteers
wareness & cultural barriers	Limited funding & resources	Inadequate partnerships
 Misconceptions and negative 	 Competition with other causes for 	 Communication gaps

Table 2: Minimum surplus food safety guidelines with responsibilities

Food safety issue	Surplus food donor	Food bank	Surplus food redistrubutor	Beneficiary
Food hygiene	\checkmark	\checkmark	\checkmark	
Segregation in perishable & non-perishable food	\checkmark			
Proper packaging	\checkmark			
Labelling for non-labeled and perishable food		\checkmark	\checkmark	
Storage conditions incl. refrigeration, if required		\checkmark	\checkmark	
Clean transport vehicle		\checkmark	\checkmark	
Labelling of content, if required			\checkmark	
Safe food handling training		\checkmark	\checkmark	
Personal hygiene of volunteers		\checkmark	\checkmark	
Safe-to-eat check				\checkmark

Partnership contracts

The following contracts and agreements are evaluated as minimum arrangements for a successful food rescue stakeholder coordination:

- **Confidentiality agreement** between surplus food donor and food bank or food redistribution organization: \bigcirc Ensures donor information is kept private to protect donor privacy and encourage donations.
- Surplus food supplying and receiving checklist: Include food items which can be donated or not depending on the organizations capacity and infrastructure to ensure safe food redistribution.
- **Orartnership contract between food bank and food redistribution organization:** Clarifies roles and responsibility to ensure that food is distributed in a fair and efficient manner
- Solution Food safety guidelines for food banks: Ensure safe handling, storage, and distribution of surplus food in food banks to prevent contamination and protect recipients' health.
- Surplus food safety handling & transportation guidelines for all food recue organizations: Provides general safety instructions for surplus food handling and transportation in all kind of food rescue organizations.

• Stigma around receiving food aid • Lack of awareness about waste generation and rescue benefits

attitudes discourage involvement

• Disparities in government support. • Limited charity networks impacting resource availability

resources

• Transparent partnerships for effective collaboration

Resource constraints and distrust

Figure 3: Key challenges in the food rescue system (Patel et al. 2021; Walters et al. 2021; Chen & Chen 2018; Franco & Cicatiello 2021; Kobayashi et al. 2018; Baglioni et al. 2017; Bierma et al., 2019; GFN, 2018)

References

Baglioni, S., Calò, F., Garrone, P. and Molteni, M. (2017). Foodsaving in Europe. Springer International Publishing.

Bierma, T. J., Jin, G., & Bazan, C. N. (2019). Food donation and food safety: Challenges, current practices, and the road ahead. Journal of Environmental Health, 81(10), 16–21. Chen, C. R., & Chen, R. J. C. (2018). Using two government food waste recognition programs to understand current reducing food loss and waste activities in the U.S.

Sustainability (Switzerland), 2018, 10(8), 2760.

FAO. (2011). Global Food Losses and Food Waste - Extent, Causes and Prevention. Rome.

FLPC and GFN. (2023). The global Food Donation Policy Atlas.

Food Safety and Standards Authority of India. (2019). Food Safety and Standards (Recovery and Distribution of Surplus Food) Regulations.

Franco, S., & Cicatiello, C. (2021). Levering waste taxes to increase surplus food redistribution at supermarkets: Gains and scenarios in Italian municipalities. Waste Management, 121, 286–295.

Conclusion

- **Food rescue can play a pivotal role** in addressing food waste and food insecurity, particularly in LMICs.
- **Strong partnerships** between food rescue organizations, food businesses, government agencies, and other stakeholders are required.
- Minimum surplus food safety guidelines and templates for partnership contracts and agreements were developed to facilitate a successful and safe food rescue stakeholder coordination.

GFN (2018). The State of Global Food Banking 2018. The Global Foodbanking Network (GFN). Government of Malaysia. 2020. Food Donors Protection Act 2020 (Act 826). Kobayashi, T., Kularatne, J., Taneichi, Y., & Aihara, N. (2018). Analysis of food bank implementation as formal care assistance in Korea. British Food Journal, 120(1), 182–195. NEA. 2016. *Singapore Guidelines on Food Donation*.

Patel, S., Dora, M., Hahladakis, J. N., & Iacovidou, E. (2021). Opportunities, challenges, and trade-offs with decreasing avoidable food waste in the UK. Waste Management & Research: The Journal for a Sustainable Circular Economy, 39(3), 473–488.

Republic of the Philippines. 2009. Republic Act No. 9803 To Encourage the Donation of Food for Charitable Purposes.

Senanayake, D., Reitemeier, M., Thiel, F., and Drechsel, P. (2021). Business Models for Urban Food Waste Prevention. RRR 19. IWMI

Walters, V. M., Garden, E. and Chamberlain, K. (2021). Beyond Markets: Food Poverty and the Noncommercial Food System. Food, Culture & Society 24 (5): 694–711.

"Competing pathways for equitable food systems transformation: trade-offs and synergies"



For more information, contact Dr.Ing. Susanne Bodach (s.bodach@cgiar.org)

'International Water Management Institute (IWMI) 127, Sunil Mawatha, Battaramulla, Sri Lanka Email: iwmi@cgiar.org Website: www.iwmi.org



Centre for International Migration and Development a joint operation of GIZ and the German Federal Employment Agency

www.tropentag.de

This work was carried out under the CGIAR Initiative on Resilient Cities, which is grateful for the support of CGIAR Trust Fund contributors (https://www.cgiar.org/funders).