Participatory survey of allocated degraded land in the Northern Mountains of Vietnam: the 3:3:3 pattern
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Background and research objective
The 3-year period given to households to reclaim degraded, so-called "unused" or "barren" land is decisive for their subsequent acceptance of the formal allocation contract and the legal commitment to use this land for agriculture or forestry, and thus for the overall success of the governmental land policy. This work aims at providing an insight into mechanisms and driving forces of utilization dynamics of this land.

Methods
- Participatory survey of 109 households (Mai Van, 2005) with allocated barren land in four representative communes (with and without the activity of afforestation/land rehabilitation projects) in the Northern Mountains region (Bac Kan and Son La provinces)
- Land cover change analysis at the commune level

Results
- How do households manage the allocated land?
  On average, one third (35.3% ± 9.5) of the total commune land is classified as "unused"; of this, a third (34.2% ± 8.4) is allocated to farmers. Interviewed households received 0.5-1.5 ha of this land, 70% on slopes >25° in scattered plots smaller than 200 m²

  Major incentive for reclamation of degraded land is the anticipated immediate gain in food and money. Food security is not achieved, and highly unsuitable land is often cultivated:

  - Rehabilitation mostly relies on labour- and capital extensive methods.
  - Main problem is perceived in poor soils, lack of inputs and uncertain reclamation success.

  Farmers do not attempt to reclaim, on average, 37% of the allocated land, keeping it as a latent asset for the future. On the remaining land, reclamation fails on about half of the area.

  How? Spontaneous fallow Contour cropping Edible legumes Hedgerows & green manure Paddy terraces Terracing for rainfed crops Trees with placed fertilization Mulching with crop residues

  Thus, farmers were able to actually utilise only up to one third of the allocated degraded land; the type of utilization determines the land use category upon the event of formal allocation:

  - Upland crops
  - Plantation forest
  - Secondary forest regrowth
  - Perennial crops & fruit trees
  - Grazing land

- Dynamics of "unused" land at the commune level

  "Unused" land is cyclically generated by the nature of the predominant, but officially not acknowledged, shifting cultivation system. Without support (rehabilitation/afforestation projects), reclamation approaches with a long delay of direct benefits are not likely to be adopted by resource-poor farmers. As food insecurity forces them, instead, to grow upland crops in the initial 3-year period, they are in the position to formally accept this land only for agricultural use. Thus, in the long run, this fragile land degrades faster and accelerates the vicious cycle of impoverishment.

  Most of the change takes place at forest margins, on barren land, which is almost exclusively derived from upland fields. Upon reclamation (20-40% for 15 years), 20-40% of this land is again used for upland crops. Land use dynamics, characterised by a continuous exchange of areas between the different categories, reflects the nature of the predominant shifting cultivation system.

Conclusions
"Unused" land is cyclically generated by the nature of the predominant, but officially not acknowledged, shifting cultivation system. Without support (rehabilitation/afforestation projects), reclamation approaches with a long delay of direct benefits are not likely to be adopted by resource-poor farmers. As food insecurity forces them, instead, to grow upland crops in the initial 3-year period, they are in the position to formally accept this land only for agricultural use. Thus, in the long run, this fragile land degrades faster and accelerates the vicious cycle of impoverishment.

Moreover, even if a land rehabilitation project exists in the commune, these poor farmers are commonly in areas with poor infrastructure and hence less likely to be targeted.

Reference

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